# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III

I650 Arch Street Philadelphia, Pennsylvania 19103-2029

Subject:

Toxic Substances Control Act

The Beddow School, Inc.

Docket No. TSCA-03-2011-0221

Consent Agreement and Final Order

From:

Marcia Mulkey, Regional Counsel Office of Regional Counsel (3RC)

Abraham Ferdas, Director

Land & Chemicals Division (3LC00)

To:

Renée Sarajian, Regional Judicial Officer Office of Regional Counsel (3RC00)

The attached Consent Agreement has been negotiated pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, and the Revocation/Termination or Suspension of Permits ("Consolidated Rules"), 40 C.F.R. Part 22, with specific reference to 40 C.F.R. § 22.13(b) and .18(b)(2), in settlement of alleged violations of the Toxic Substances Control Act ("TSCA"), 15 U.S.C. §§ 201 et seq., by The Beddow School, Inc. A civil penalty of one thousand eight hundred dollars (\$1,800.00) with a cash component of seven hundred thirty dollars (\$730.00) has been calculated in accordance with the statutory factors of TSCA Section 207(c) and EPA's "Interim Final Enforcement Response Policy for AHERA", dated January 31, 1989, as supplemented by the "Gravity Based Penalty Matrices for Violations, which occur after January 30, 1997, for AHERA Interim Final ERP" effective January 30, 1997, and EPA's September 21, 2004 "Modifications to EPA Penalty Policies to Implement the Civil Monetary Inflation Rule (Pursuant to the Debt Collection Improvement Act of 1996, Effective Date: October 1, 2004".

TSCA Section 207(a) provides that any civil penalty under AHERA from a local education agency ("LEA") be reduced by the LEA's costs spent complying with AHERA requirements. The LEA in this case documented one thousand seventy dollars (\$1,070.00) in costs following the EPA's April 2009 inspection to comply with AHERA and, therefore, the cash component of the one thousand eight hundred dollar (\$1,800.00) assessed civil penalty isseven hundred thirty dollars (\$730.00). This is consistent with the "Assessing Administrative Civil Penalties Against an LEA" section of the 1989 Interim Final Enforcement Response Policy for AHERA.

We concur with the terms of the attached Consent Agreement and we recommend that you sign the Final Order, in accordance with the Consolidated Rules at 40 C.F.R.§ 22.18(b)(3).

cc:

Gertrude Beddow

The Beddow School, Inc.

# BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

Region III

1650 Arch Street

Philadelphia, Pennsylvania 19103-2029

IN RE:

The Beddow School, Inc.

Docket No: TSCA-03-2011-0221

8600 Loughran Road

Fort Washington, MD 20744

CONSENT AGREEMENT

Respondent

#### CONSENT AGREEMENT

### I. Preliminary Statement

This Consent Agreement ("CA"), issued under the authority set forth in sections 16 and 207 of TSCA, 15 U.S.C. §§ 2615 and 2647, is entered into, through delegation, by the Director, Land and Chemicals Division, U.S. Environmental Protection Agency - Region III ("Complainant") and The Beddow School, Inc. ("Respondent"). This CA includes the assessment of a civil penalty against Respondent because it is a local education agency liable for violations which occurred at the Beddow School, Iocated in Fort Washington, Maryland (the "Facility"), pursuant to the Toxic Substances Control Act ("TSCA"), Subchapter II (the Asbestos Hazard Emergency Response Act or "AHERA") 15 U.S.C. §§ 2641 to 2656; and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits ("Consolidated Rules of Practice"), 40 C.F.R. Part 22, with specific reference to the provisions set forth at 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (3).

This Consent Agreement and the accompanying Final Order (collectively referred to

herein as the "CAFO") address violations by Respondent of AHERA and the federal regulations implementing AHERA as set forth at 40 C.F.R. Part 763 Subpart E, and resolve Complainant's civil claims against Respondent arising from the violations alleged herein.

# II. General Provisions

- 1. For the purpose of this proceeding only, Respondent admits the jurisdictional allegations set forth in this CAFO.
- 2. Except as provided in paragraph 1, above, Respondent neither admits nor denies the specific factual allegations and conclusions of law set forth in this CAFO.
- Respondent agrees not to contest the Environmental Protection Agency's ("EPA") jurisdiction with respect to the execution of this CA, the issuance of the accompanying Final Order, or the enforcement of the CAFO.
- 4. For the purposes of this proceeding only, Respondent hereby expressly waives its right to a hearing on any issue of law or fact set forth in this CA and any right to appeal the accompanying Final Order.
- 5. Respondent shall not deduct for civil tax ation purposes the civil penalty specified in this CAFO.
- 6. Section 22.13(b) of the Consolidated Rules of Practice provides that where the parties agree to settlement of one or more causes of action before the filing of a complaint, a proceeding may be simultaneously commenced and concluded by the issuance of a consent agreement and final order.
- 7. By signing this CA, Respondent certifies to EPA that, upon investigation and to the best

of its knowledge, the Facility is in compliance with the provisions of the Asbestos Hazard Emergency Response Act ("AHERA"). Subchapter II of TSCA, 42 U.S.C. §§ 2641-2656, and regulations promulgated thereunder.

- 8. Respondent consents to the issuance of this CAFO and agrees to comply with its terms.
- 9. Respondent shall bear its own costs and attorney's fees.
- 10. Nothing in this CAFO shall relieve Respondent of its obligation to comply with all applicable federal, state, and local laws and regulations.
- least one thousand seventy dollars (\$1,070.00) since the Maryland Department of the Environment's ("MDE") April 28, 2009 inspection for purposes of complying with Subchapter II of TSCA and the regulations promulgated thereunder, in accordance with § 207(a) of TSCA, 15 U.S.C. § 2647(a), and that Respondent has provided Complainant with all supporting cost documentation and information.
- 12. This CAFO shall apply to and be binding upon the EPA, Respondent, and the officers, directors, successors, and assigns of Respondent.

#### III. EPA's Findings of Fact and Conclusions of Law

Complainant has determined that Respondent has violated requirements of TSCA and the federal regulations implementing AHERA set forth at 40 C.F.R. Part 763, Subpart E. In accordance with the Consolidated Rules of Practice as set forth at 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (3), Complainant alleges the following findings of fact and conclusions of law.

- 14. Respondent, The Beddow School, Inc., is the "Local Education Agency" ("LEA") as that term is defined under Section 202(7) of TSCA, 15 U.S.C. § 2642(7) and 40 C.F.R. § 763.83, because it is the owner of a nonpublic, non-profit elementary, or secondary school building, including the Facility, and as such, is responsible for ensuring that the Facility is in compliance with the requirements of AHERA.
- The Facility, Beddow School, located at 8600 Loughran Road, in Fort Washington,
  Maryland, is a "school" as that term is defined at Section 202(12) of TSCA, 15 U.S.C.
  2642(12) and 40 C.F.R. § 763.83.
- The Facility is a "school building" as that term is defined at Section 202(13) of TSCA, 15 U.S.C. § 2642(13) and 40 C.F.R. § 763.83.

#### COUNT I

- 17. The allegations contained in Paragraphs 1 through 16 are incorporated herein by reference.
- 18. 40 C.F.R. § 763.85(a)(2) provides, with exceptions not relevant to these proceedings, that any building leased or acquired by local education agencies on or after October 12, 1988 to be used as a school building shall be inspected to identify all locations of friable and non-friable asbestos-containing building material ("ACBM").
- During the April 28, 2009 inspection, the MDE inspector observed that Respondent did not conduct an initial inspection of the Facility.
- 20. Respondent's failure to conduct an initial inspection at the Facility for ACBM is a violation of 40 C.F.R. § 763.85(a)(2), and Section 207(a)(1) of TSCA, 15 U.S.C. §

2647(a)(1).

### COUNT II

- 21. The allegations contained in Paragraph 1 through 20 are incorporated herein by reference.
- 40 C.F.R. § 763.93(a)(3) provides if a local education agency begins to use a building as a school after October 12, 1988, the local education agency shall submit an asbestos management plan for the school to an Agency designated by the Governor prior to its use as a school.
- During the April 28, 2009 inspection, the MDE inspector observed that Respondent failed to submit an asbestos management plan for the Facility to an Agency designated by the Governor prior to its use as a school, as required pursuant to 40 C.F.R. § 763.93(a)(3).
- 24. By failing to submit an asbestos management plan for the school to an Agency designated by the Governor prior to its use as a school, Respondent violated the requirements of 40 C.F.R. § 763.93(a)(3) and Section 207(a)(3) of TSCA, 15 U.S.C. § 2647(a)(3).

#### IV. Settlement Recitation

Based on the above Findings of Fact and Conclusions of Law, EPA concludes that the Respondent is liable for a civil penalty pursuant to Section 207(a) of TSCA, 15 U.S.C. § 2647(a), for violations of TSCA. In full settlement of the violations alleged in this Consent Agreement, in consideration of each provision of this Consent Agreement and the accompanying Final Order, and pursuant to Sections 207(a) and (c) of TSCA, 15 U.S.C. §§ 2647(a) and (c), and other relevant factors, Complainant and Respondent

have determined that a civil penalty of one thousand eight hundred dollars (\$1,800.00) is appropriate.

- 26. The aforesaid assessed penalty is based upon EPA's consideration of a number of factors, including, but not limited to, the statutory factors set forth in Section 207(c) of TSCA, 15 U.S.C. § 2647(c), i.e., the significance of the violation, the culpability of the violator, and the ability of the violator to continue to provide educational services to the community. These factors were applied to the particular facts and circumstances of this case with specific reference to EPA's Interim Final Enforcement Response Policy for the Asbestos Hazard Emergency Response Act ("ERP"), dated January 31, 1989, adjusted for inflation pursuant to 40 C.F.R. Part 19.
- Respondent certifies that it has spent at least one thousand seventy dollars (\$1,070.00) since MDE's April 28, 2009 inspection to comply with Subchapter II of TSCA.

  Therefore, pursuant to sections 16(a)(2)(C) and 207(a) of TSCA, 15 U.S.C. §§

  2615(a)(2)(C) and 2647(a), EPA agrees to the remittance of one thousand seventy dollars (\$1,070.00) of the civil penalty assessed against Respondent.
- 28. Respondent consents to the assessment of a one thousand eight hundred dollar penalty (\$1,800.00) with a cash component of seven hundred thirty (\$730.00) dollars.
- 29. Within thirty (30) calendar days after the effective date of this CAFO, Respondent shall pay the cash component of the civil penalty as follows:
  - a. Mailing (via first class U.S. Postal Service Mail) a certified or cashier's check, made payable to the "United States Treasury" to the following address:

U.S. Environmental Protection Agency

Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO, 63197-9000.

Contact: Craig Steffen 513-487-2091 Eric Volck 513-487-2105

b. Via Overnight Delivery of a certified or cashier's check, made payable to the "United States Treasury", sent to the following address:

> U.S. Bank Government Lockbox 979077 US EPA Fines & Penalties 1005 Convention Plaza SL-MO-d2-GL St. Louis, MO 63101

314-418-1028

c. All payment made by check in any currency drawn on banks with no USA branches shall be addressed for delivery to:

> Cincinnati Finance US EPA, MS-NWD 26 W. M. L. King Drive Cincinnati, OH 45268-0001

d. By electronic funds transfer ("EFT") to the following account:

Federal Reserve Bank of New York ABA 021030004 Account No. 68010727 SWIFT Address FRNYUS33 33 Liberty Street NY, NY 10045

(Field tag 4200 of Fedwire message should read "D 68010727 Environmental Protection Agency")

e. By automatic clearinghouse ("ACH"), also known as Remittance Express (REX), to the following account:

U.S. Treasury REX/Cashlink ACH Receiver
ABA 051036706
Account No. 310006
Environmental Protection Agency
CTX Format
Transaction Code 22 - checking

Physical location of U.S. Treasury facility: 5700 Rivertech Court
Riverdale, MD 20737

Contact: John Schmid 202-874-7026 or REX, 1-866-234-5681

f. Online payments can be made at <u>WWW.PAY.GOV</u> by entering "sfo 1.1" in the search field, and opening the form and completing the required fields.

All payments shall also reference the above case caption and docket number, TSCA-03-2011-0221. At the same time that any payment is made, Respondent shall mail copies of any corresponding check, or provide written notification confirming any electronic wire transfer, automated clearinghouse or online payment to Lydia A. Guy, Regional Hearing Clerk (3RC00), U.S. EPA, Region III, 1650 Arch Street, Philadelphia, Pennsylvania 19103-2029 and to Kyla Townsend-McIntyre (3LC62), Land and Chemicals Division, U.S. Environmental Protection Agency, Region III, 1650 Arch Street, Philadelphia, Pennsylvania 19103-2029.

29. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11, EPA is entitled to assess interest and late payment penalties on outstanding debts owed to the United States and a charge to cover the costs of processing and handling a delinquent claim, as more fully described below. Accordingly, Respondent's failure to make timely payment or to comply with the

conditions in this Consent Agreement and Final Order shall result in the assessment of late payment charges including interest, penalties, and/or administrative costs of handling delinquent debts. Interest on the civil penalty assessed in this CAFO will begin to accrue on the date that a copy of this CAFO is mailed or hand-delivered to Respondent. However, EPA will not seek to recover interest on any amount of the civil penalty that is paid within thirty (30) calendar days after the date on which such interest begins to accrue. Interest will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 40 C.F.R. § 13.11(a). The costs of the Agency's administrative handling of overdue debts will be charged and assessed monthly throughout the period the debt is overdue. 40 C.F.R. § 13.11(b). Pursuant to Appendix 2 of EPA's Resources Management Directives - Cash Management, Chapter 9, EPA will assess a \$15.00 administrative handling charge for administrative costs on unpaid penalties for the first thirty (30) day period after the payment is due and an additional \$15.00 for each subsequent thirty (30) days the penalty remains unpaid. A penalty charge of six percent per year will be assessed monthly on any portion of the civil penalty which remains delinquent more than ninety (90) calendar days. 40 C.F.R. § 13.11(c). Should assessment of the penalty charge on the debt be required, it shall accrue from the first day payment is delinquent. 31 C.F.R. § 901.9(d).

#### V. Reservation of Rights

This CAFO resolves only the civil claims for the specific violations alleged in this CAFO. EPA reserves the right to commence action against any person, including

Respondent, in response to any condition which EPA determines may present an imminent and substantial endangerment to the public health, public welfare, or the environment. In addition, this settlement is subject to all limitations on the scope of resolution and to the reservation of rights set forth in Section 22.18(c) of the Consolidated Rules of Practice. Further, EPA reserves any rights and remedies available to it under Subchapter II of TSCA, 15 U.S.C. §§ 2641 to 2656, the regulations promulgated thereunder, and any other federal laws or regulations for which EPA has jurisdiction, to enforce the provisions of this CAFO, following its filing with the Regional Hearing Clerk.

### VI. Effective Date

The effective date of this CAFO is the date on which the Final Order is filed with the Regional Hearing Clerk pursuant to the Consolidated Rules of Practice.

The undersigned representative of Respondent certifies that he or she is fully authorized by Respondent to execute this Consent Agreement and to legally bind Respondent to this Consent Agreement.

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Customer Service Hotline: 1-800-438-2474

For R	espondent:	
97 Date		Jertrude Beddow, President he Beddow School, Inc.
For C	omplainant:	
	20/2011 X	yla L. Townsend-McIntyre, Enforcement Officer esticides and Asbestos Programs Branch
.1	Accordingly I hereby recommend that t	he Regional Administrator or his designee issue
the Fi	nal Order attached hereto.	
8 Date		oraham Ferdas, Director and and Chemicals Division

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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III

1650 Arch Street

Philadelphia, Pennsylvania 19103-2029

IN RE:

The Beddow School, Inc.

Docket No: TSCA-03-2011-0221

8600 Loughran Road

Fort Washington, MD 20744

FINAL ORDER

Respondent

#### FINAL ORDER

The undersigned accepts and incorporates into this Final Order by reference all provisions set forth in the foregoing Consent Agreement.

NOW, THEREFORE, IT IS HEREBY ORDERED THAT, pursuant to Sections 16 and 207 of the Toxic Substances Control Act ("TSCA"), 15 U.S.C. §§ 2615 and 2647, and 40 C.F.R. § 22.18(b)(3) of the Consolidated Rules of Practice, Respondent is assessed a civil penalty of one thousand eight hundred dollars (\$1,800.00) but that the cash component of that civil penalty will be seven hundred thirty (\$730.00) dollars. In accordance with Section 207(a) of TSCA, 15 U.S.C. § 2647(a), one thousand seventy dollars (\$1,070.00) of the civil penalty assessed against the Respondent is hereby remitted. The effective date of this Final Order is the date that it is filed with the Regional Hearing Clerk.

Renée Saraiian

Regional Judicial Officer

U.S. Environmental Protection Agency, Region III

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# BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

Region III 1650 Arch Street

Philadelphia, Pennsylvania 19103-2029

IN RE:

The Beddow School, Inc. 8600 Loughran Road

Fort Washington, MD 20744

Docket No: TSCA-03-2011-0221

**CONSENT AGREEMENT** 

Respondent

# **CERTIFICATE OF SERVICE**

I hereby certify that the original of the foregoing Consent Agreement and Final Order for the above-referenced matter were hand-delivered to the Regional Hearing Clerk, EPA Region III, and that true and correct copies were mailed via certified mail to the following person(s):

Gertrude Beddow, President The Beddow School Inc. 8600 Loughran Road Fort Washington, MD 20744

08/04/201/

Kyla L. Townsend-McIntyre

Enforcement Officer

U.\$. Environmental Protection Agency, Region III